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Final Environmental Impact Statement on a Proposed Nuclear Weapons Nonproliferation Policy Concerning Foreign Research Reactor Spent Nuclear Fuel

[Federal Register: February 23, 1996 (Volume 61, Number 37)]

[Notices]

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DEPARTMENT OF ENERGY

Final Environmental Impact Statement on a Proposed Nuclear Weapons Nonproliferation Policy Concerning Foreign Research Reactor Spent Nuclear Fuel

AGENCY: Department of Energy. ACTION: Notice of Availability.

SUMMARY: The Department of Energy (DOE) and the Department of State have completed the final Environmental Impact Statement (EIS) on a Proposed Nuclear Weapons Nonproliferation Policy Concerning Foreign Research Reactor Spent Nuclear Fuel. The final EIS was prepared in compliance with requirements under the National Environmental Policy Act of 1969 (NEPA), the Council on Environmental Quality regulations implementing NEPA, 40 CFR Parts 1500-1508, and the DOE Implementing Procedures, 10 CFR Part 1021. The Department of State was a cooperating agency in preparing this EIS. The analyses demonstrate that the potential impacts on the environment, workers and the general public of implementing any of the alternative management approaches analyzed in the EIS would be small and within applicable Federal and state regulatory limits. The final EIS identifies the preferred alternative of the Departments of Energy and State for the management of foreign research reactor spent nuclear fuel.

DOE has completed general distribution of the document to interested Members of Congress, appropriate Federal agencies, the Governors of affected states, leaders of affected Indian tribes, interested local and state public officials, and organizations and persons who are known to have an interest in the subjects addressed in the final EIS. DOE has filed the final EIS with the Environmental Protection Agency (EPA), which is also publishing a Notice of Availability in today's Federal Register. The final EIS is also

available to the public in DOE reading rooms and designated information locations, which are identified in this notice. DOE plans to issue a Record of Decision on the final EIS no sooner than thirty days after EPA publishes a Notice of Availability of the EIS in the Federal Register.

ADDRESSES: Requests for copies of the final EIS and for further information on the final EIS should be directed to the Center for Environmental Management Information, P.O. Box 23769, Washington, D.C. 20026-3769. Copies of the final EIS may also be obtained by following instructions given below under ``Supplementary Information'', or by calling 1-800-736-3282. Addresses of DOE Public Reading Rooms, and other locations where the final EIS will be available for public review, are listed below under Supplementary Information.

General information on the DOE NEPA process may be obtained from: Ms. Carol Borgstrom, Director, Office of NEPA Policy and Assistance (EH-42), United States Department of Energy, 1000 Independence Avenue, S.W., Washington, D.C. 20585-0001. Ms. Borgstrom may be reached by phone at (202) 586-4600, or by leaving a message at (800) 472-2756.

SUPPLEMENTARY INFORMATION:

Background

DOE issued the draft Environmental Impact Statement on April 21, 1995. The draft analyzed environmental impacts and policy issues associated with the proposed adoption and implementation of a policy for management of spent nuclear fuel from foreign research reactors. The public comment period on the draft EIS ran from April 21, 1995 to July 20, 1995. During this period, DOE held 17 public meetings in 16 cities nationwide in order to obtain public comments on the draft EIS. The draft EIS was made available to the public by mailings to persons known to have expressed interest in reviewing the document, and by providing copies for public review at DOE Reading Rooms and other designated information locations. More than 1,250 commentors, including a broad spectrum of private citizens, organizations, local, state, and Federal officials, Native American Tribes, and public interest groups commented on the draft EIS. The public comments are contained in Volume 3 of the final EIS. DOE and the Department of State responses to those comments are also provided in Volume 3, as well as a description of the changes made to the final EIS in response to the comments on the draft.

The public comments on the draft EIS were considered both individually and collectively by the Department of State. Some comments resulted in modifications to the EIS. For other comments, DOE explained why a change to the EIS was not warranted. Most responses to such comments describe government policy, indicated that the comment refers to subjects beyond the scope of the EIS, explain the relationship of this EIS to other NEPA related documents, refer commentors to information in the EIS, answer technical questions, or further explain technical issues.

The final EIS evaluates the potential impacts on the environment, workers, and the public that could result from the proposed action, which is to adopt a policy to manage spent nuclear fuel from foreign research reactors to support United States nuclear weapons nonproliferation policy. The analyses demonstrate that the potential impacts on the environment, workers and the general public of implementing any of the alternative management approaches analyzed in the EIS would be small and within applicable Federal and state regulatory limits.

The goal of the proposed action is intended to reduce the risk of diversion of highly enriched uranium for use in nuclear weapons by reducing the amount of highly enriched uranium in international commerce. All the spent nuclear fuel under consideration contains uranium enriched in the United States, much of it highly enriched uranium. Highly enriched uranium can be used directly to make simple nuclear weapons.

The proposed action has three Management Alternatives:

Management Alternative 1. Under this alternative, foreign research reactor spent nuclear fuel which contains uranium enriched in the United States would be accepted and managed in the United States.

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Management Alternative 2. This alternative consists of facilitating

the management of foreign research reactor spent nuclear fuel overseas. This would require clear and binding agreements between the United States and one or more foreign governments to ensure compliance with United States nuclear weapons nonproliferation policy. Under this alternative there are two subalternatives: one is to provide in country assistance to foreign nations that are able to store spent nuclear fuel in their own countries, and the other is to provide assistance in reprocessing spent nuclear fuel overseas in facilities operated under international safeguards sufficient to satisfy United States nuclear weapons nonproliferation concerns.

Management Alternative 3. This alternative is a combination of the implementation components of both Management Alternatives. An example hybrid alternative is evaluated in the EIS and involves encouraging the reprocessing of as much foreign research reactor spent nuclear fuel as possible at Western European reprocessing facilities, and accepting the remainder of the foreign research reactor spent nuclear fuel for management in the United States in existing facilities at the Savannah River Site and at the Idaho National Engineering Laboratory.

No Action Alternative. In the No Action Alternative, the United States would neither accept foreign research reactor spent nuclear fuel nor provide technical assistance or financial incentives for overseas management. If no action were taken to adopt a policy to manage foreign research reactor spent nuclear fuel, no environmental impacts would occur in the United States. However, failure to accept spent nuclear fuel would increase the amount of highly enriched uranium available in civilian commerce.

Preferred Alternative

The preferred alternative is for the United States to accept and manage U.S.-enriched foreign research reactor spent nuclear fuel (slightly less than 20 metric tons) from forty-one countries. The spent fuel would be managed at the Savannah River Site in South Carolina (about 19 metric tons of aluminum-based spent fuel) and the Idaho National Engineering Laboratory (about 1 metric ton of non-aluminumbased spent fuel). Spent fuel currently stored or to be generated within a ten-year period would qualify for acceptance; however, shipments of spent fuel generated during this ten year period could occur for an additional three years. The preferred ports of entry are the military ports of the Charleston Naval Weapons Station, South Carolina, and the Concord Naval Weapons Station, California.

Availability of Copies of the Final EIS

The final EIS has been distributed to interested Federal, State, local agencies, and individuals throughout the country, and to libraries, local planning offices, and civic institutions in potentially affected areas. A complete copy of the final EIS and a list of reference documents may be reviewed at any of the public reading rooms and information locations listed below. Copies of the final EIS and the EIS Summary are available on request by calling DOE's Center for Environmental Management Information at 1-800-736-3282 (1-800-7-EM DATA).

The final EIS, including appendices, is approximately 4000 pages in length, and is separately bound into the following portions:

Summary of the EIS (80 pages)

Volume 1 (494 pages)

Chapter 1. Introduction

Chapter 2. Proposed Action and Alternatives

Chapter 3. The Affected Environment

Chapter 4. Policy Considerations and Environmental Impacts

Chapter 5. Applicable Laws, Regulations and Other Requirements

Chapter 6. List of Preparers Chapter 7. Agencies Consulted

Chapter 8. References

Chapter 9. Glossary

Volume 2 (1111 pages)

Appendix A--Environmental Justice Analysis

Appendix B--Foreign Research Reactor Spent Nuclear Fuel

Characteristics and Transportation Costs

Appendix C--Marine Transport and Associated Environmental Impacts

Appendix D--Selection and Evaluation of Potential Ports of Entry

Appendix E--Evaluation of Human Health Effects of Overland Transportation

Appendix F--Description and Impacts of Storage Technology

Alternatives

Appendix G--Background Documents

Appendix H--General Provisions of Transportation Planning for the

Shipments of Foreign Research Reactor Spent Nuclear Fuel

Volume 3 (2230 pages)

Public Comments and Department of Energy Responses Part 1--Overview, Governments, and Native American Groups Public Comments and Department of Energy Responses Part 2--Organizations and Foreign Entities Public Comments and Department of Energy Responses Part 3a--Individuals (2.7-1 through 2.7-530) Public Comments and Department of Energy Responses Part 3b--Individuals (2.7-531 through 2.7-1080) Public Comments and Department of Energy Responses Part 4--Public Hearings

The 80-page EIS Summary is available for review for those who do not wish to examine the entire final EIS. When requesting copies of the final EIS, please indicate whether you wish to receive only the summary, or the entire final EIS.

DOE Public Reading Rooms

U.S. Department of Energy, Headquarters, Freedom of Information Reading Room, 1E-190 Forrestal Building, 1000 Independence Avenue, SW, Washington, DC 20585, (202) 586-6020

Monday-Friday: 9:00 a.m. to 4:00 p.m.

U.S. Department of Energy, Oakland Operations Office, Environmental Information Center, 1301 Clay Street, Room 700 North, Oakland, CA 94612, (510) 637-1762

Monday-Friday: 8:30 a.m. to 5:00 p.m.

U.S. Department of Energy, Rocky Flats Operations Office, Front Range Community College Library, 3645 W. 112th Avenue, Level B, Center or the Building, Westminster, CO 80030, (303) 469-4435

Monday-Tuesday: 10:30 a.m. to 6:30 p.m., Wednesday: 10:30 a.m. to

4:00 p.m., Thursday-Friday: 8:00 a.m. to 4:00 p.m.

U.S. Department of Energy, Idaho Operations Office, Public Reading Room, 1776 Science Center Drive, Idaho Falls, ID 83402, (208) 526-9162

Monday-Friday: 8:00 a.m. to 5:00 p.m. U.S. Department of Energy, University of Illinois at Chicago Library Public Reading Room, Government Documents Section, 801 South Morgan Street, Chicago, IL 60607, (312) 996-2738

Monday-Friday: 8:00 a.m. to 10:00 p.m., Saturday: 10:00 a.m. to

U.S. Department of Energy, National Atomic Museum, Public Reading Room, 87117 Wyoming Boulevard, SE (Kirtland AFB), Albuquerque, NM 87185, (505) 845-4378

Monday-Friday 9:00 a.m. to 5:00 p.m.

U.S. Department of Energy, Nevada Operations Office, Public Reading Room, Coordination and Information Center, 3084 South Highland Drive, Las Vegas, NV 89106, (702) 295-0731

Monday-Friday: 7:00 a.m. to 4:00 p.m.

U.S. Department of Energy, Fernald Operations Office, Public Reading

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Room, Public Environmental Center, JANTER Building 10845, Hamilton-

Cleves Highway, Harrison, OH 44503, (513) 738-0164
Monday and Thursday: 9:00 a.m. to 8:00 p.m., Tuesday, Wednesday, Friday: 9:00 a.m. to 4:30 p.m., Saturday: 9:00 a.m. to 1:00 p.m. U.S. Department of Energy, Savannah River Operations Office, Public Reading Room, University of South Carolina--Aiken Campus, Grigg-Graniteville Library, 2nd Floor, 171 University Parkway, Aiken, SC

29801, (803) 641-3320

Monday-Thursday: 8:00 a.m. to 11:00 p.m., Friday: 8:00 a.m. to 5:00 p.m., Saturday: 10:00 a.m. to 5:00 p.m., Sunday: 2:00 p.m. to 11:00 p.m.

U.S. Department of Energy, Oak Ridge Operations Office, Public Reading Room, 55 Jefferson Avenue, Oak Ridge, TN 37831, (615) 576-1216 Monday-Friday: 8:00 a.m. to 11:30 a.m. and 12:30 p.m. to 5:00 p.m. U.S. Department of Energy, Richland Operations Office, Public Reading Room, Washington State University Tri-Cities, 100 Sprout Road, Room 130W, Richland, WA 99352, (509) 376-8583

Monday-Friday: 8:00 a.m. to 12:00 p.m. and 1:00 p.m. to 4:00 p.m.

Other Information Locations

Concord Branch Library, 2900 Salvio Street, Concord, CA 94519, (510) 646-5455

Monday and Thursday: 12:00 noon to 9:00 p.m., Tuesday-Wednesday: 10:00 a.m. to 6:00 p.m., Friday-Saturday: 1:00 p.m. to 5:00 p.m. George A. Smathers Libraries, Library West, University of Florida Library, Room 241, P.O. Box 11701, Gainsville, FL 32611-7001, (904) 392-0367

Monday-Thursday: 8:00 a.m. to 9:30 p.m., Friday: 8:00 a.m. to 5:00 p.m., Saturday: closed; Sunday: 2:30 p.m. to 9:30 p.m. (Hours may vary during semester breaks)

Jacksonville Public Library, Documents Department, 122 North Ocean Street, Jacksonville, FL 32202, (904) 630-2665

Monday-Thursday: 10:00 a.m. to 8:00 p.m., Friday-Saturday: 10:00 a.m. to 6:00 p.m., Sunday: 1:00 p.m. to 5:00 p.m. Atlanta Public Library, Government Documents Section, 1 Margaret

Mitchell Square, Atlanta, GA 30303, (404) 730-1700 Monday: 9:00 a.m. to 6:00 p.m., Tuesday-Thursday: 9:00 a.m. to 8:00 p.m., Saturday: 10:00 a.m. to 5:00 p.m.

Reese Library, Augusta College, 2500 Walton Way, Augusta, GA 30904-2200, (706) 737-1744

School Hours: Monday-Thursday: 7:45 a.m. to 10:30 p.m., Friday: 7:45 a.m. to 5:00 p.m., Saturday: 9:00 a.m. to 5:00 p.m., Sunday: 1:30 p.m. to 9:30 p.m.

Summer Hours: Monday-Friday: 8:00 a.m. to 5:00 p.m.

Chatham-Effington-Liberty Regional Library, 2002 Bull Street, Savannah, GA 31401, (912) 234-5127,

Monday-Thursday: 9:00 a.m. to 9:00 p.m., Friday: 9:00 a.m. to 6:00 p.m., Saturday: 10:00 a.m. to 6:00 p.m. Boise Public Library, Government Documents Section, 715 South Capitol

Boulevard, Boise, ID 83702, (208) 384-4023

Monday, Friday: 10:00 a.m. to 6:00 p.m., Tuesday-Thursday: 10:00 a.m. to 9:00 p.m., Saturday: 1:00 p.m. to 5:00 p.m. Idaho National Engineering Laboratory, Oversight Program Library, Idaho Department of Health & Welfare, 1410 North Hilton, Third Floor, Boise,

ID 83706, (208) 334-0498

Monday-Friday: 8:00 a.m. to 5:00 p.m.

Idaho Falls Public Library, 457 Broadway, Idaho Falls, ID 83402, (208) 529-1462

Monday-Thursday: 8:00 a.m. to 7:00 p.m., Friday: 8:00 a.m. to 5:00 p.m., Saturday: 9:00 a.m. to 1:00 p.m. Pocatello Public Library, 812 East Clark Street, Pocatello, ID 83201, (208) 232-1263

Monday-Thursday: 10:00 a.m. to 9:00 p.m., Friday-Saturday: 10:00 a.m. to 6:00 p.m.

Twin Falls Public Library, Reference Desk, 434 Second Street East, Twin Falls, ID 83301, (208) 733-2964
Monday-Thursday: 10:00 a.m. to 6:00 p.m., Friday: 10:00 a.m. to 5:00 p.m., Saturday: 12:00 noon to 5:00 p.m.
Amargosa Valley Community Library, 10:0020 (702) 273-5340

Road, Amargosa Valley, NV 89020, (702) 372-5340 Monday: 1:00 p.m. to 9:00 p.m., Tuesday-Friday: 9:00 a.m. to 5:00 p.m. Carson City Public Library, 900 North Roop Street, Carson City, NV 89701, (702) 887-2244 or (702) 887-2245

Monday, Friday, and Saturday: 10:00 a.m. to 6:00 p.m., Tuesday-Thursday: 10:00 a.m. to 9:00 p.m.

Nye County Nuclear Waste Repository, Project Office, P.O. Box 1767, 475 St. Patrick Street, Tonopah, NV 89049, (702) 482-8183

Monday-Friday: 8:00 a.m. to Noon; 1:00 p.m. to 5:00 p.m.

Brunswick County Government Center, Mr. Wyman Yelton, City Manager,

P.O. Box 249, 45 Court House Drive, NE, Bolivia, NC 28422, (910) 252-4331 Monday-Friday: 8:30 a.m. to 5:00 p.m.

Pembroke State University Library, 1 University Drive, Pembroke, NC 28372, (910) 521-6265

Monday-Thursday: 8:00 a.m. to 11:00 p.m., Friday: 8:00 a.m. to 5:00 p.m., Saturday: 10:00 a.m. to 5:00 p.m., Sunday: 2:00 p.m. to 10:00 p.m. D.H. Hill Library, North Carolina State University, P.O. Box 7111, Raleigh, NC 27695-7111, (919) 515-3364

Monday-Thursday: 7:00 a.m. to 1:00 a.m., Friday: 7:00 a.m. to 9:30 p.m., Saturday: 9:30 a.m. to 6:30 p.m., Sunday: 1:00 p.m. to 1:00 a.m. New Hanover County Public Library, Attn: Daniel Horn, 201 Chestnut Street, Wilmington, NC 28401, (910) 341-4390

Monday-Thursday: 9:00 a.m. to 9:00 p.m., Friday: 9:00 a.m. to 6:00 p.m., Saturday: 9:00 a.m. to 5:00 p.m., Sunday: 1:00 p.m. to 5:00 p.m. Brantford Price Millar Library, Portland State University, 934 S.W. Harrison, Portland, OR 97201, (503) 725-4617

Monday-Friday: 8:00 a.m. to 10:00 p.m., Saturday: 10:00 a.m. to 10:00 p.m., Sunday: 11:00 a.m. to 10:00 p.m. Charleston County Main Library, 404 King Street, Charleston, SC 29403, (803) 723-1645

Monday-Thursday: 9:30 a.m. to 9:00 p.m., Friday-Saturday: 9:30 a.m. to 6:00 p.m., Sunday: 2:00 p.m. to 6:00 p.m. South Carolina State Library, 1500 Senate Street, Columbia, SC 29201, (803) 734-8666

Monday-Friday: 8:15 a.m. to 5:30 p.m., Saturday: 9:00 to 1:00 p.m. Berkeley County Library, 100 Library Street, Monks Corner, SC 29461, (803) 722-3550

Monday and Wednesday-Friday: 8:30 a.m.-6:00 p.m., Tuesday: 8:30 a.m. to 8:30 p.m., Saturday: 9:00 a.m. to 5:00 p.m. Otranto Regional Library, 2261 Otranto Road, North Charleston, SC 29418, (803) 572-4094

Monday-Thursday: 10:00 a.m.-8:00 p.m., Friday and Saturday: 10:00 a.m.-6:00 p.m., Sundays: 2:00 p.m.-5:00 p.m. (until Memorial Day) Clinton Public Library, 118 South Hicks Street, Clinton, TN 37716, (615) 457-0519

Monday, Thursday: 10:00 a.m. to 8:00 p.m., Tuesday, Wednesday, Friday, Saturday: 10:00 a.m. to 5:00 p.m.

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Lawson McGhee Public Library, 500 West Church Avenue, Knoxville, TN 37902, (865) 215-8750

Monday-Thursday: 9:00 a.m. to 8:30 p.m., Friday: 9:00 a.m. to 5:30 p.m., Saturday-Sunday: 1:00 p.m. to 5:00 p.m. Memphis/Shelby County Public Library and Information Center, 1850 Peabody Avenue, Memphis, TN 38104, (901) 725-8800

Monday-Thursday: 9:00 a.m. to 9:00 p.m., Friday-Saturday: 9:00 a.m. to 6:00 p.m.,

Oak Ridge Public Library, Civic Center, Oak Ridge, TN 37830, (615) 482-8455

Monday-Thursday: 10:00 a.m. to 9:00 p.m., Friday: 10:00 a.m. to 6:00 p.m., Saturday: 9:00 a.m. to 6:00 p.m., Sunday: 2:00 p.m. to 6:00 p.m. Rosenberg Library, Attn: Judy Young, 2310 Sealy Avenue, Galveston, TX 77550-2296, (409) 763-2526

Monday-Thursday: 9:00 a.m. to 9:00 p.m., Friday-Saturday: 9:00 a.m. to 6:00 p.m., Sunday: 1:00 p.m. to 5:00 p.m. Houston Public Library, Attn: Social Sciences, 500 McKinney, Houston, TX 77002, (713) 247-2222

Monday-Friday: 9:00 a.m. to 9:00 p.m., Saturday: 9:00 a.m. to 6:00 p.m., Sunday: 2:00 p.m. to 6:00 p.m. Hampton Public Library, 4207 Victoria Boulevard, Hampton, VA 23669, (804) 727-1154

Monday-Thursday: 9:00 a.m. to 9:00 p.m., Friday-Saturday: 9:00 a.m. to 5:00 p.m.

Newport News Public Library, Grissom Branch, 366 Deshazor Dr., Newport News, VA 23602, (804) 886-7896

Monday-Thursday: 9:00 a.m. to 9:00 p.m., Friday-Saturday: 9:00 a.m. to 6:00 p.m.

Kirn Library, 301 East City Hall Ave., Norfolk, VA 23510, (804) 441-2429 Monday-Thursday: 9:00 a.m. to 9:00 p.m., Friday: 9:00 a.m. to 5:30 p.m., Saturday: 9:00 a.m. to 5:00 p.m. Portsmouth Public Library, Main Branch, 601 Court St., Portsmouth, VA

23704, (804) 393-8501 Monday-Thursday: 9:00 a.m to 9:00 p.m, Friday-Saturday: 9:00 a.m to

Owen Science & Engineering Library, Washington State University, Pullman, WA 99164-3200, (509) 335-4181

School Hours: Monday-Thursday: 8:00 a.m. to 11:00 p.m., Friday: 8:00 a.m. to 9:00 p.m., Saturday: 12:00 noon to 9:00 p.m., Sunday: 12:00 noon to 11:00 p.m.

Summer Hours: Monday, Thursday: 7:30 a.m. to 11:00 p.m., Tuesday, Wednesday, Friday: 7:30 a.m. to 6:00 p.m., Saturday-Sunday: 12:00 noon to 6:00 p.m. Seattle Public Library, 1000 Fourth Avenue, Seattle, WA 96104, (206)

386-4636

Monday-Thursday: 9:30 a.m. to 9:00 p.m., Friday-Saturday: 9:30 a.m.

to 6:00 p.m., Sunday: 1:00 p.m. to 5:00 p.m. Suzzallo Library, SM25, University of Washington Libraries, University

of Washington, Seattle, WA 98185, (206) 543-9158

Monday-Thursday: 7:30 a.m. to 12:00 midnight, Friday: 7:30 a.m. to

6:00 p.m., Saturday: 9:00 a.m. to 5:00 p.m., Sunday: 12:00 p.m. to 12:00 midnight

Foley Center, Gonzaga University, East 502 Boone Avenue, Spokane, WA 99258, (509) 328-4220, extension 3125

School Hours: Monday-Thursday: 8:00 a.m. to 12:00 midnight, Friday-Saturday: 8:00 a.m. to 9:00 p.m., Sunday: 11:00 a.m. to 12:00 midnight

Summer Hours: Monday-Friday: 8:00 a.m. to 9:00 p.m., Saturday: 10:00 a.m. to 6:00 p.m., Sunday: 1:00 p.m. to 7:00 p.m.

Pierce County Library, 300 512th Street, East Tacoma, WA 98446, (206) 536-6500

Monday-Friday: 8:00 a.m. to 5:00 p.m.

Tacoma Public Library, 1102 Tacoma Avenue South, Tacoma, WA 98402, (206) 591-5666

Monday-Thursday: 9:00 a.m. to 9:00 p.m., Friday-Saturday: 9:00 a.m. to 6:00 p.m.

Issued in Washington, DC on February 20, 1996. Deputy Assistant Secretary for Nuclear Materials and Facility Stabilization Environmental Management. [FR Doc. 96-4205 Filed 2-21-96; 8:45 am] BILLING CODE 6450-01-P

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